

## Message Text

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46

ACTION EUR-25

INFO OCT-01 RSC-01 RSR-01 SS-15 FILE-01 SSO-00 CCO-00

ADP-00 AF-10 OIC-04 IO-13 CIAE-00 PM-07 INR-10 L-03

NEA-10 NSAE-00 PA-03 PRS-01 USIA-12 TRSE-00 MBFR-03

SAJ-01 DODE-00 CU-04 ACDA-19 NSC-10 H-02 OMB-01 AEC-11

/168 W

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R 041530 Z JUL 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 6431

INFO ALL CSCE CAPITALS 303

USMISSION BERLIN

USINT ALGIERS

AMEMBASSY TUNIS

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LISBON

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

C O N F I D E N T I A L HELSINKI 1815

SECTO 10

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE MINISTERIAL: JULY 3 PROCEEDINGS.

1. BEGIN SUMMARY. MINISTERS APPROVED MPT FINAL RECOMMENDATIONS AND REMANDED TO OFFICIAL LEVEL WORKING GROUP MALTESE SUGGESTION THAT ALGERIAN AND TUNISIAN FOREIGN MINSTERS BE INVITED TO ADDRESS THE MEETING. THEY THEN HEARD GENERAL STATEMENTS BY SOVIET, DANISH, AND POLISH MINISTERS. SOVIET AND POLISH STATEMENTS REHEARSED STANDARD DOCTRINE ON CSCE, UNDERLINING NECESSITY FOR RESPECT OF TERRITORIAL AND POLI-  
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TICAL STATUS QUO AS BASIS FOR FURTHER PEACEFUL EVOLUTION IN EUROPE. SOVIETS LATER CIRCULATED DRAFT OF CSCE " MAIN FINAL DOCUMENT," WHICH DEALS MOST HEAVILY WITH POLITICAL AND SECURITY ISSUES BUT ALSO COVERS SECOND AND THIRD AGENDA ITEMS. DANISH STATEMENT STRESSED " PARAMOUNT IMPORTANCE" OF HUMAN CONTACTS ISSUE AND INCLUDED FORMAL ASSERTION OF EC COMPETENCE WITH RESPECT TO ISSUES THAT MIGHT ARISE UNDER COOPERATION TOPIC. FULL TEXTS OF SPEECHES AND DOCUMENTS TRANSMITTED SEPARATELY.  
END SUMMARY.

2. DURING MORNING SESSION, MINISTERS HEARD FORMAL WELCOMING STATEMENTS BY FINNISH FOREIGN MINISTER KARJALAINEN AND PRESIDENT KEKKONEN, AND BRIEF ADDRESS BY SECRETARY-GENERAL WALDHEIM, AND THEN APPROVED FINAL MPTZ RECOMMENDATIONS.

3. AFTERNOON SESSION ( GDR FONMIN WINZER IN CHAIR) OPENED WITH MALTESE PRIME MINISTER MINTOFF CALLING ATTENTION TO HIS PROPOSAL THAT ALGERIAN AND TUNISIAN FONMINS BE INVITED TO ADDRESS MEETING. SPAIN SUPPORTED MALTA BUT BULGARIAN REP PROPOSED REMAND MATTER TO OFFICIAL LEVEL WORKING GROUP. GREEK, SWISS AND OTHER MINISTERS ENDORSED BULGARIAN SUGGESTION. MINTOFF SAID WORKING GROUP MUST REACH PROMPT DECISION. GROUP HELD INCONCLUSIVE MEETING AFTERNOON OF JULY 3 AND RETURNED TO SUBJECT MORNING JULY 4.

4. SWISS PROPOSED THAT WORKING GROUP SHOULD ALSO CONSIDER DATES FOR OPENING CSCE STAGE TWO AND FOR PRELIMINARY MEETING OF COORDINATING COMMITTEE.

5. SOVIET FONMIN GROMYKO THEN MADE FORTY- MINUTE STATEMENT REHEARSING STANDARD SOVIET THEMES ON CSCE. HE SAID EUROPE' S FUTURE PEACEFUL DEVELOPMENT MUST BE BASED ON " REAL SITUATION" THAT HAS ARISEN SINCE WORLD WAR II AND ON " GENERAL RECOGNITION" OF AND RESPECT FOR EXISTING TERRITORIAL AND POLITICAL REALITIES." NOTING THAT EUROPE IS CROSSED BY A VISIBLE BOUNDARY BETWEEN TWO SOCIAL WORLDS, HE ASSERTED THAT PRINCIPLES OF PEACEFUL COEXISTENCE AND COOPERATION SHOULD APPLY TO RELATIONS AMONG STATES OF DIFFERENT SYSTEMS. DIVISION OF CONTINENT BY POLITICO-MILITARY GROUPINGS SHOULD BE GRADUALLY OVERCOME.  
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6. GROMYKO STRESSED IMPORTANCE OF CSCE AGREEMENT ON PRINCIPLES FORMING BASIS OF EUROPEAN SECURITY AND NECESSITY TO PROCEED " FROM THE UNCONDITIONAL RECOGNITION" OF PRINCIPLE OF FRONTIER INVIOABILITY. SOVIETS LATER CIRCULATED DRAFT OF " MAIN FINAL DOCUMENT," ENTITLED " GENERAL DECLARATION ON THE FOUNDATION OF EUROPEAN SECURITY AND THE PRINCIPLES OF RELATIONS AMONG

STATES IN EUROPE." ( COMMENT : PAPER ALSO DEALS WITH TOPICS UNDER SECOND AND THIRD AGENDA ITEMS; TEXT SEPTEL.) SOLEMN ADOPTION BY CSCE OF SUCH A DOCUMENT WOULD HAVE " EXCEPTIONALLY PROFOUND INTERNATIONAL SIGNIFICANCE," GROMYKO OBSERVED.

7. GROMYKO URGED THAT SECOND STAGE OF CSCE OPEN IN NEAR FUTURE AND THAT CONFERENCE CONCLUDE BEFORE END OF 1973, WITH FINAL MEETING AT SUMMIT LEVEL.

8. GROMYKO OPENED HIS STATEMENT WITH REVIEW OF RECENT BILATERAL AND MULTILATERAL TREATIES, AGREEMENTS, AND COMMUNISMS THAT HAD SET THE STAGE FOR CSCE. HE EMPHASIZED IMPORTANCE OF NIXON- BREZHNEV DISCUSSIONS AND CALLED US-SOVIET AGREEMENT ON PREVENTION OF NUCLEAR WAR " AN EXCEPTIONALLY IMPORTANT FACTOR IN GUARANTEEING UNIVERSAL SECURITY AND STABLE PEACE ON EARTH."

9. DANISH FONMIN ANDERSEN FOLLOWED GROMYKO AND OBSERVED THAT FRONTIER INVIOABILITY IS LINKED TO PRINCIPLE OF FORCE RENUNCIATION. PEACEFUL CHANGES IN FRONTIERS COULD TAKE PLACE ON BASIS AGREEMENT BETWEEN SOVEREIGN STATES CONCERNED. ANDERSEN SAID HUMAN CONTACTS ISSUE " OF PARAMOUNT IMPORTANCE" TO HIS GOVERNMENT. RECALLING THAT DENMARK IS CURRENT CHAIRMAN OF EC, ANDERSEN THEN READ STATEMENT ASSERTING COMPETENCE OF COMMUNITIES FOR NEGOTIATION AND IMPLEMENTATION OF AGREEMENTS THAT MAY BE REACHED ON CERTAIN TOPICS UNDER CSCE COOPERATION RUBRIC.

10. POLISH FONMIN OLSZOWSKI OFFERED VARIATIONS ON MAIN THEMES OF GROMYKO'S STATEMENT, EMPHASIZING NEED TO BASE PEACEFUL EVOLUTION IN EUROPE ON PRINCIPLES OF PEACEFUL COEXISTENCE, RECOGNITION OF EXISTING TERRITORIAL AND POLITICAL REALITIES AND " ABSOLUTE RESPECT" FOR PRINCIPLE OF FRONTIER INVIOABILITY, WHICH IN TURN IMPLIES " RECOGNITION

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OF AND RESPECT FOR EXISTING STATE FRONTIERS."  
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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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